



भारतीय राष्ट्रीय राजमार्ग प्राधिकरण

(सड़क परिवहन और राजमार्ग मंत्रालय, भारत सरकार)

National Highways Authority of India

(Ministry of Road Transport and Highways, Government of India)

जी-5 एवं 6, सेक्टर-10, द्वारका, नई दिल्ली - 110 075 • G-5 & 6, Sector-10, Dwarka, New Delhi-110075

दूरभाष/Phone : 91-11-25074100 / 25074200



भाराराप्रा/ नीति दिशानिर्देश / मानक दस्तावेज़ / 2026 नीति परिपत्र सं. 11.98 / 2026 दिनांक 15th जुलाई, 2026

{(ई-ऑफिस फाइल सं. CDMDIV-25/3/2026-CMD Division (कम्प्यूटर सं. 307004 पर लिया गया निर्णय))}

NHAI/ Policy Guidelines/ Standard Documents/2026

Policy Circular No. 11.98/2026 dated 15th July, 2026

{(Decision taken on E-Office File No. CDMDIV-25/3/2026-CMD Division (Comp No. 307004))}

विषय: ईपीसी/एचएएम/पीबीएमसी/एसटीएमसी अनुबंधों में असामान्य रूप से कम बोली मूल्य उद्धृत करने वाले बोलीदाता के लिए अतिरिक्त निष्पादन प्रतिभूति।

Sub: Additional Performance Security for the Bidder who have quoted Abnormally Low Bid Price in EPC /HAM/PBMC/STMC Contracts.

- संदर्भ.: (i) भाराराप्रा नीति परिपत्र संख्या 11.94/2026 दिनांक 19.06.2026
(ii) भाराराप्रा नीति परिपत्र संख्या 11.96/2026 दिनांक 10.07.2026
(iii) सड़क परिवहन और राजमार्ग मंत्रालय परिपत्र संख्या आरडबल्यू/एनएच-33044/34/2024- एसएंडआर(पीएंडबी) दिनांक 30.04.2025
(iv) सड़क परिवहन और राजमार्ग मंत्रालय परिपत्र संख्या आरडबल्यू / एनएच-33044/34/2024 एसएंडआर(पीएंडबी)(कंप्यूटर संख्या 246283) दिनांक 30.06.2026
- Ref.: (i) NHAI Policy Circular No. 11.94/2026 dated 19.06.2026
(ii) NHAI Policy Circular No. 11.96/2026 dated 10.07.2026
(iii) MoRT&H Circular No. RW/NH-33044/34/2024-S&R (P&B) dated 30.04.2025
(iv) MoRT&H Circular No. RW/NH-33044/34/2024-S&R (P&B) (Comp. No. 246283) dated 30.06.2026

उपरोक्त विषय के संदर्भ में, परियोजनाओं जैसे ईपीसी/ एचएएम/ ओएंडएम/ एसटीएमसी/ पीबीएमसी/ ब्लैकस्पॉट कार्य आदि के लिए निम्नलिखित परिपत्र लागू होंगे:-

With reference to above cited subject, following Circulars shall be applicable for Projects viz. EPC/HAM/O&M/ STMC/ PBMC/Blackspot Works etc.: -

- A) भाराराप्रा स्तर पर अनुमोदित परियोजनाएँ/कार्य: संदर्भ संख्या (i) एवं (ii) में उद्धृत भाराराप्रा नीति परिपत्र।
Projects/ Works sanctioned at NHAI level: - NHAI Policy Circular cited at Ref. No. (i) & (ii).

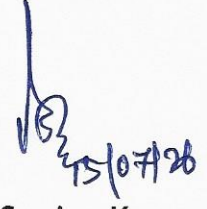
Contd.....2/-

- B) मंत्रालय स्तर पर अनुमोदित परियोजनाएँ/कार्य: - सड़क परिवहन और राजमार्ग मंत्रालय नीति परिपत्र संख्या आरडबल्यू/एनएच-33044/34/2024- एसएंडआर (पीएंडबी) दिनांक 30.04.2025 और समसंख्यक परिपत्र दिनांक 30.06.2026 (प्रति संलग्न)।
Projects/Works sanctioned at Ministry level: - MoRTH Policy Circular No. RW/NH-33044/34/2024-S&R (P&B) dated 30.04.2025 and Circular of even no. dated 30.06.2026 (Copy enclosed).

2. यह सक्षम प्राधिकारी के अनुमोदन से जारी किया जाता है।
This issues with the approval of Competent Authority.

संलग्नक: यथोपरी।

Encl.: As stated above.



(सीएस. संजय कुमार पटेल/ CS. Sanjay Kumar Patel)
प्रभारी मुख्य महाप्रबंधक(समन्वय) (i/c) Chief General Manager (Coord.)

प्रति/ To:

भाराराप्रा मुख्यालय/आरओ/पीआईयू/सीएमयू/साइट कार्यालयों के सभी अधिकारी।
All Officers of NHAI HQ/ ROs/ PIUs/ CMUs/ Site Offices.

प्रतिलिपि/ Copy to:

1. पुस्तकालय की साइट पर प्रकाशन के लिए पुस्तकालय को।
Library for hosting the Circular on Library site.
2. परिचालन के लिए वेब एडमिन को।
Web Admin for Circulation.
3. सचिव, सड़क परिवहन और राजमार्ग मंत्रालय के प्रधान निजी सचिव को सूचनार्थ।
PPS to Secretary, MoRT&H for Kind Information.

Government of India
Ministry of Road Transport & Highways
(S&R (P&B/New Technology) Zone)

130.242

Transport Bhawan, 1, Parliament Street, New Delhi-110001

Dated: 30th April, 2025

CIRCULAR

To

1. The Chief Secretaries of all the State Governments/ UTs.
2. The Principal Secretaries/ Secretaries of all States/ UTs Public Works Department/ Road Construction Department/ Highways Department (dealing with National Highways and other centrally sponsored schemes).
3. The Chairman, National Highways Authority of India, G-5 & 6, Sector-10, Dwarka, New Delhi-110 075.
4. The Managing Director, NHIDCL, World Trade Centre, New Delhi-110029.
5. The Director General (Border Roads), Seema Sadak Bhawan, Ring Road, New Delhi-110 010.
6. All Engineers-in-Chief and Chief Engineers of Public Works Department of States/ UTs/ Road Construction Department/ Highways Departments (dealing with National Highways and other centrally sponsored schemes).
7. The Secretary General, Indian Roads Congress
8. The Director, IAHE, Noida, UP.
9. All CE-ROs, ROs and ELOs of the Ministry.

Subject: - Seeking Additional Performance Security for the bidders who have quoted abnormally low bid price ~ Reg.

Madam/Sir,

Reference is drawn towards Ministry's Circular No. NH 37015/01/2022-H dated 26.08.2022 (computer no. 208778) vide which Ministry has issued guidelines for seeking additional performance security in the Para 4 (i), (ii) & (iii):

(i) If the Bid price offered by the selected bidder is lower than 20% of the Estimated Project Cost/cost put to tender, the additional performance security shall be calculated @ 20% of the difference in the (i) Estimated Project Cost (as mentioned in RFP)-20% of the Estimated Project Cost and (ii) the Bid Price offered by the selected Bidder.

(ii) Maximum limit of additional performance security shall be limited to 3% of the Bid price offered by the selected bidder.

(iii) The additional performance security shall be treated as part of the performance security.

2. It was further conveyed that Additional performance security shall be taken only after approval of Secretary, Ministry of Road Transport & Highways, mentioning specific reasons justifying the requirement of additional performance security along with track record of the bidder. The circular was issued in pursuance to Department of Expenditure Circular no. F.9/4/2020-PPD dated 12.11.2020.

Bidder will be.

[Signature]

3. The matter has been reviewed considering the trend of abnormally low bid prices in National Highways projects and it has been decided that, henceforth, additional performance security will be taken from selected bidder for low bid as under:

- (i) where the bid price is below 10% but not below 20% of the project cost put to bid, the additional performance guarantee/security percentage shall be incremented by 0.1% for every percentage of bid price below 10% of the project cost put to bid starting at 11% with the additional bid performance guarantee being 0.1% and this additional performance guarantee percentage shall be applied on the bid price;
- (ii) where the bid price is 20% or more below of the project cost put to bid, the additional performance guarantee percentage shall be incremented by 0.2% for every percentage of bid price below 20% of the project cost put to bid in addition to 1% of the bid price and this additional performance guarantee percentage shall be applied on the bid price;
- (iii) The additional performance guarantee percentage shall be rounded off to the next lower percentage based on whether the decimal point of the percentage of bid price is below 0.5% or next higher percentage based on whether the decimal point of the percentage of bid price is 0.5% or more.
- (iv) The additional performance security shall be treated as part of the performance security.
- (v) An illustrative example for calculation of additional performance guarantee/security for a notional project where the project cost put to bid is Rs.1000 crore is given in Annexure for ready reference.

4. In respect of projects under Road Wing, Additional Performance Security shall be taken with approval from DG (RD) & SS, MoRTH.

5. These guidelines shall come into force with immediate effect. All the implementing agencies of the MoRTH are requested to take action accordingly.

6. This issues with the approval of the Competent Authority.

Yours sincerely,

Bidur Kant Jha
30/04/2025

(Bidur Kant Jha)

Director

(New Technology for Highway development)

For DG (RD) & SS

Enclosure: As above.

Copy to:

1. All CEs in the Ministry of Road Transport & Highways
2. All ROs of the Ministry of Road Transport & Highways
3. All CE(NH) of PWD/R&B dealing with National Highways
4. Technical circular file of S&R (P&B) Section
5. NIC-for uploading on Ministry's website under "What's new" & "Comprehensive Compendium Circulars with CODE 130.242.



Copy for kind information to:

1. PS to Hon'ble Minister (RT&H)
2. PS to Hon'ble MOS (RT&H)
3. Sr. PPS to Secretary (RT&H)
4. Sr. PPS to DG (RD) & SS
5. Sr. PPS/ PPS to Addl. Secretary (Road Safety)/ Addl. Secretary (RT&H & LA)
6. Sr. PPS/ PPS to AS&FA
7. Sr. PPS/ PPS to all ADG (KB)/ ADG(SC)/ ADG(RS)
8. Sr. PPS/ PPS to JS (RT&MVL)/ JS (EIC) / JS (Logistics)/ JS (NHIDCL)

Bidur Kant Jha.



Bid Price of Bidder (Rs crore)	Performance Bank Guarantee (Rs crore)	% discount to project cost put to bid	Percentage Additional Performance Guarantee	Additional Performance Guarantee (Rs crore)	Total Performance Bank Guarantee (Rs crore)	PBG as % of project cost put to bid
	3%					
1000	30.00	0.00%	0.00%	0.00	30.00	3.00%
990	29.70	1.00%	0.00%	0.00	29.70	3.00%
980	29.40	2.00%	0.00%	0.00	29.40	3.00%
970	29.10	3.00%	0.00%	0.00	29.10	3.00%
960	28.80	4.00%	0.00%	0.00	28.80	3.00%
950	28.50	5.00%	0.00%	0.00	28.50	3.00%
940	28.20	6.00%	0.00%	0.00	28.20	3.00%
930	27.90	7.00%	0.00%	0.00	27.90	3.00%
920	27.60	8.00%	0.00%	0.00	27.60	3.00%
910	27.30	9.00%	0.00%	0.00	27.30	3.00%
900	27.00	10.00%	0.00%	0.00	27.00	3.00%
890	26.70	11.00%	0.10%	0.89	27.59	3.10%
880	26.40	12.00%	0.20%	1.76	28.16	3.20%
870	26.10	13.00%	0.30%	2.61	28.71	3.30%
860	25.80	14.00%	0.40%	3.44	29.24	3.40%
850	25.50	15.00%	0.50%	4.25	29.75	3.50%
840	25.20	16.00%	0.60%	5.04	30.24	3.60%
830	24.90	17.00%	0.70%	5.81	30.71	3.70%
820	24.60	18.00%	0.80%	6.56	31.16	3.80%
810	24.30	19.00%	0.90%	7.29	31.59	3.90%
800	24.00	20.00%	1.00%	8.00	32.00	4.00%
790	23.70	21.00%	1.20%	9.48	33.18	4.20%
780	23.40	22.00%	1.40%	10.92	34.32	4.40%
770	23.10	23.00%	1.60%	12.32	35.42	4.60%
760	22.80	24.00%	1.80%	13.68	36.48	4.80%
750	22.50	25.00%	2.00%	15.00	37.50	5.00%
740	22.20	26.00%	2.20%	16.28	38.48	5.20%
730	21.90	27.00%	2.40%	17.52	39.42	5.40%
720	21.60	28.00%	2.60%	18.72	40.32	5.60%
710	21.30	29.00%	2.80%	19.88	41.18	5.80%
700	21.00	30.00%	3.00%	21.00	42.00	6.00%
690	20.70	31.00%	3.20%	22.08	42.78	6.20%
680	20.40	32.00%	3.40%	23.12	43.52	6.40%
670	20.10	33.00%	3.60%	24.12	44.22	6.60%
660	19.80	34.00%	3.80%	25.08	44.88	6.80%
650	19.50	35.00%	4.00%	26.00	45.50	7.00%
640	19.20	36.00%	4.20%	26.88	46.08	7.20%
630	18.90	37.00%	4.40%	27.72	46.62	7.40%
620	18.60	38.00%	4.60%	28.52	47.12	7.60%
610	18.30	39.00%	4.80%	29.28	47.58	7.80%
600	18.00	40.00%	5.00%	30.00	48.00	8.00%
590	17.70	41.00%	5.20%	30.68	48.38	8.20%
580	17.40	42.00%	5.40%	31.32	48.72	8.40%
570	17.10	43.00%	5.60%	31.92	49.02	8.60%
560	16.80	44.00%	5.80%	32.48	49.28	8.80%
550	16.50	45.00%	6.00%	33.00	49.50	9.00%
540	16.20	46.00%	6.20%	33.48	49.68	9.20%
530	15.90	47.00%	6.40%	33.92	49.82	9.40%
520	15.60	48.00%	6.60%	34.32	49.92	9.60%
510	15.30	49.00%	6.80%	34.68	49.98	9.80%
500	15.00	50.00%	7.00%	35.00	50.00	10.00%

No.RW/NH-33044/34/2024-S&R (P&B) (Computer No.-246283)

Government of India

Ministry of Road Transport & Highways

(S&R (P&B/New Technology) Zone)

Transport Bhawan, 1, Parliament Street, New Delhi-110001

Dated: 30 June, 2026

CIRCULAR

To,

1. The Chief Secretaries of all the State Governments/ UTs.
2. The Principal Secretaries/ Secretaries of all States/ UTs Public Works Department/ Road Construction Department/ Highways Department (dealing with National Highways and other centrally sponsored schemes).
3. The Chairman, National Highways Authority of India, G-5 & 6, Sector-10, Dwarka, New Delhi-110 075.
4. The Managing Director, NHIDCL, World Trade Centre, New Delhi-110029.
5. The Director General (Border Roads), Seema Sadak Bhawan, Ring Road, New Delhi- 110 010.
6. All Engineers-in-Chief and Chief Engineers of Public Works Department of States/ UTs/ Road Construction Department/ Highways Departments (dealing with National Highways and other centrally sponsored schemes).
7. The Secretary General, Indian Roads Congress
8. The Director, IAHE, Noida, UP.
9. All CE-ROs, ROs and ELOs of the Ministry.

Subject: - Additional Performance Security for the bidders who have quoted abnormally low bid price in EPC / HAM / PBMC / STMC contract s- Reg.

Ref:- Circular no. RW/NH-33044/34/2024-S&R (P&B) dated 30.04.2025

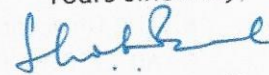
Madam/Sir,

In continuation of the above referred circular, the issue of abnormally low bid has been further reviewed considering the continuing trend of abnormally low quoting in National Highways projects and it has been decided that the Additional Performance Security for the bids where the bid price is 30% or more below of the project cost put to bid shall be incremented by 0.5% for every percentage of bid price below 30% of the project cost put to bid in addition to 3% of the bid price and this additional performance guarantee percentage shall be applied on the bid price:

2. An illustrative example for calculation of additional performance guarantee/security for a notional project where the project cost put to bid is Rs.1000 crore is given in **Annexure** for ready reference.
3. **Release of conditional Additional performance Security :-** Additional performance Security shall be released as per following.
 - i. 25% of the Additional Performance security shall be released after COD provided the project is completed as per the scheduled time of completion including

- grace period as per contract, if any, without any EOT. If the project is not completed as per the scheduled date of completion without any EOT, 25% of the Additional performance security shall be released along with para (4-ii) below.
- ii. 25% of the Additional Performance security shall be released one year after COD provided Stretch is meeting the norms as per the contract in terms of Pavement Quality Index (PCI) / International Roughness Index (IRI) in the independent NSV survey of the Ministry/NHAI for which OM no. RW/G-23012/01 /2019-W&A (Part-IV) dated 21.05.2026 may be referred.
 - iii. Remaining 50% of the Additional Performance security shall be released after successful completion of the defect Liability period.
 - iv. If the stretch fails to meet the norms of Pavement Quality Index (PCI) / International Roughness Index (IRI) as per the contract in any biannual assessment starting from COD in the independent NSV survey of the Ministry/ NHAI, non-refundable penalty @5% of the additional performance security shall be levied for each such failure.
4. Additional performance Security shall only be submitted in form of E-Bank Guarantee. Surety bond shall not be accepted for Additional performance Security.
 5. Above circular shall invariably be made part of RFP document for EPC / HAM / PBMC / STMC contract. Further Para 4 of the circular of even no. dated 30.04.2025 is deleted.
 6. These guidelines shall come into force with immediate effect. All the implementing agencies of the MoRT&H are requested to take action accordingly.
 7. This issues with the concurrence of IFD and approval of the Competent Authority.

Yours sincerely,



(Shoba Basil)

Under Secretary to the Government of India
Telephone No. 011-23714001

Enclosure: As above.

Copy to:

1. All CEs in the Ministry of Road Transport & Highways
2. All ROs of the Ministry of Road Transport & Highways
3. All CE(NH) of PWD/R&B dealing with National Highways
4. Technical circular file of S&R (P&B) Section
5. NIC-for uploading on Ministry's website under "What's new" & "Comprehensive Compendium Circulars with CODE 130.242."

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2. PS to Hon'ble MOS (RT&H)



3. Sr. PPS to Secretary (RT&H)
4. Sr. PPS to DG (RD) & SS
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6. Sr. PPS/ PPS to AS&FA
7. Sr. PPS/ PPS to all ADG (KB)/ ADG(SC)/ ADG(RS)
8. Sr. PPS/ PPS to JS (RT&MVL)/ JS (EIC) / JS (Logistics)/ JS (NHIDCL)



Annexure

Cost put to tender (Rs crore)	Performance Bank Guarantee (Rs crore)	% discount to project cost put to bid	Percentage Additional Performance Guarantee	Additional Performance Guarantee (Rs crore)	Total Performance Bank Guarantee (Rs crore)	PBG as % of project cost put to bid
	3%					
1000	30.00	0.00%	0.00%	0.00	30.00	3.00%
990	29.70	1.00%	0.00%	0.00	29.70	3.00%
980	29.40	2.00%	0.00%	0.00	29.40	3.00%
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930	27.90	7.00%	0.00%	0.00	27.90	3.00%
920	27.60	8.00%	0.00%	0.00	27.60	3.00%
910	27.30	9.00%	0.00%	0.00	27.30	3.00%
900	27.00	10.00%	0.00%	0.00	27.00	3.00%
890	26.70	11.00%	0.10%	0.89	27.59	3.10%
880	26.40	12.00%	0.20%	1.76	28.16	3.20%
870	26.10	13.00%	0.30%	2.61	28.71	3.30%
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720	21.60	28.00%	2.60%	18.72	40.32	5.60%
710	21.30	29.00%	2.80%	19.88	41.18	5.80%
700	21.00	30.00%	3.00%	21.00	42.00	6.00%
690	20.70	31.00%	3.50%	24.15	44.85	6.50%
680	20.40	32.00%	4.00%	27.20	47.60	7.00%
670	20.10	33.00%	4.50%	30.15	50.25	7.50%
660	19.80	34.00%	5.00%	33.00	52.80	8.00%
650	19.50	35.00%	5.50%	35.75	55.25	8.50%

640	19.20	36.00%	6.00%	38.40	57.60	9.00%
630	18.90	37.00%	6.50%	40.95	59.85	9.50%
620	18.60	38.00%	7.00%	43.40	62.00	10.00%
610	18.30	39.00%	7.50%	45.75	64.05	10.50%
600	18.00	40.00%	8.00%	48.00	66.00	11.00%
590	17.70	41.00%	8.50%	50.15	67.85	11.50%
580	17.40	42.00%	9.00%	52.20	69.60	12.00%
570	17.10	43.00%	9.50%	54.15	71.25	12.50%
560	16.80	44.00%	10.00%	56.00	72.80	13.00%
550	16.50	45.00%	10.50%	57.75	74.25	13.50%
540	16.20	46.00%	11.00%	59.40	75.60	14.00%
530	15.90	47.00%	11.50%	60.95	76.85	14.50%
520	15.60	48.00%	12.00%	62.40	78.00	15.00%
510	15.30	49.00%	12.50%	63.75	79.05	15.50%
500	15.00	50.00%	13.00%	65.00	80.00	16.00%